

# Oldham Borough Council



**Council Meeting  
Wednesday 11 July 2018**



## OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,  
CIVIC CENTRE, OLDHAM

Tuesday, 3 July 2018

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 11 July 2018 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

### Open Council

- 1 Questions to Cabinet Members from the public and Councillors on ward or district issues

*(15 minutes for public questions and 25 minutes for Councillor questions)*

### Formal Council

- 2 To receive apologies for absence
- 3 To order that the Minutes of the meeting of the Council held on 23rd May 2018 be signed as a correct record (Pages 1 - 10)
- 4 To receive declarations of interest in any matter to be determined at the meeting
- 5 To deal with matters which the Mayor considers to be urgent business
- 6 To receive communications relating to the business of the Council
- 7 To receive and note petitions received relating to the business of the Council (Pages 11 - 12)
- 8 Outstanding Business from the previous meeting

*(time limit 20 minutes)*

### The TUC

Councillor Fielding to MOVE and Councillor Hewitt to SECOND the motion:  
The Council notes that the 150<sup>th</sup> anniversary of the TUC is in June 2018. Council also notes that the history of the TUC is intertwined with that of Greater Manchester, with the first meeting of the TUC taking place in 1868 at the Mechanics Institute on Princess Street in the City Centre.

Council recognises the improvements to the quality of life of working people in Oldham and across the United Kingdom that have been delivered by Trade Union campaigning, particularly on pay, conditions and safety at work.

Council resolves to:

- Write to the General Secretary of the TUC, Frances O'Grady, reaffirming this

Council's commitment to Trade Unionism.

- Offer a venue and support to the North West TUC who themselves are organising a programme of events across the region to ensure that the anniversary is marked in Oldham.”

9 Youth Council

*(time limit 20 minutes)*

There is no Youth Council business to consider.

10 Leader and Cabinet Question Time

*(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)*

- 11 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 13 - 36)

*(time limit 20 minutes):-*

- a) 26<sup>th</sup> February 2018
- b) 26<sup>th</sup> March 2018
- c) 23<sup>rd</sup> April 2018

12 Notice of Administration Business

*(time limit 30 minutes)*

Motion 1

Councillor S Bashforth to MOVE and Councillor M Bashforth to SECOND:

Policing

This Council notes that anti-social behaviour and crime in our suburbs is blighting our communities creating an unsettling atmosphere of fear and justified anger. This arises from the reduction in front line police services as a direct result of coalition and Tory Government cuts of £215m in the money which funds Greater Manchester Police. 2,000 Officers have been cut across GM since 2010 – over 1/3 of the total. The police are under increasing pressure to fight cyber crime/terrorism and because of the cuts neighbourhood policing is suffering.

It is essential that the public have confidence in the police and that the relationship between police and elected members is strong. The 101 service is the first point of contact for reporting crime and more needs to be done to ensure it is responsive and reliable and deals with the issues troubling residents appropriately. In the current situation of reducing public sector resources, it is also important that there is good communication between the police and elected members as residents will approach whoever they can contact to raise concerns about policing and anti-social behaviour. Council notes that this Labour administration has appointed a cabinet member for Police and Community Safety to focus on these issues and resolves

1. to ask the Cabinet Member to negotiate a Memorandum of Understanding between the council and police to ensure that elected members can be confident that their enquiries on behalf of residents will be dealt with and responded to in a timely manner.
2. to continue to press the Mayor for Greater Manchester to resolve the difficulties faced by the 101 service so that it provides an acceptable response to calls made by the public

## Motion 2

Councillor Leach to MOVE and Councillor Taylor to SECOND:

### Rail

This Council notes with dismay the continuing shocking state of rail services in the Greater Manchester area. New timetables have reduced the number of trains at peak times and fragmented journeys across the conurbation of Greater Manchester. The 'emergency' timetable has only marginally improved the situation. People travelling from Oldham have suffered intolerably.

The underlying problem is of underinvestment in local rail service, lack of rolling stock, too few trains at peak times and unreliability of the service. Basically, this is the result of the fragmentation of rail services, the operation of the franchise system and the length of franchising. Delays in electrification and other infrastructural improvements have negatively affected rail users in the North.

This council supports the efforts of the Mayor of Greater Manchester and local MPs to get the Government, Network Rail and the operating companies to take responsibility for this crisis and to provide a long term solution which accords as much importance to local links in the system as to inter-city travel.

The Council welcomes work underway at Mills Hill to provide full platform access.

This Council believes that

1. The current franchising system is dysfunctional and should be overhauled. Current franchise holders unable to meet their obligations should have their contracts terminated and face financial penalties.
  2. Transport for the North must have the same signatory authority over rail franchises as that now exercised by Transport for London.
  3. As a minimum, timetable changes need at least to reinstate services cut from May 2018, better they should reflect earlier commitments for an upgrade programme, taking account of the views of passengers.
1. Full platform access is needed at Greenfield, with a firm commitment to funding and a time frame for completion.

The Council resolves to

1. Ask its representatives on Transport for Greater Manchester to take every opportunity to push for a revised timetable which provides stability and reliability, access improvements and increased investment in rail services.
1. Work with local groups to campaign for longer term improvements in rail services
2. Pledge its support for campaigns, including that of the Manchester Evening News, for greater investment and increased powers for Transport for the North to provide a rail service for Oldham, and the North West, which meets local needs and is managed in the North

### Motion 3

Councillor Stretton to MOVE and Councillor Haque to SECOND:

#### Tyred Campaign

On Monday 10 September 2012 a coach bound for Liverpool carrying 53 people from the Bestival music festival on the Isle of Wight, left the road and crashed into a tree instantly killing Michael Molloy (18), Kerry Ogden (23) and the coach driver, Colin Daulby (63), and left others with life-changing injuries. The inquest into the crash found that the front nearside tyre which was actually older than the coach itself, at 19 years, was responsible for the crash. In 2014, Liverpool City Council unanimously agreed on a motion in support of Michael's mother Frances calling for a change in the law requiring a ban on tyres older than six years on commercial vehicles. Despite the widespread public and political support for this campaign, no change in the law has been made, shamefully leaving others at risk from faulty and dangerous tyres. Council notes that Frances Molloy has launched "Tyred" – the official campaign to pressure Government – to change the law to ban the use of tyres older than ten years on commercial vehicles.

Council wholeheartedly supports "Tyred" and asks the Leader of the Council to write to the Prime Minister and the Leader of the Opposition asking them to commit to cross-party support for a change in the law.

Council further resolves to support the "Tyred" campaign until such a change in the law is achieved and to draw the attention of the Local Government Association, especially its Environment and Transport Board, to this Council's view that the concerns should be fully addressed. Council requests that the Leader copies the Chair of the LGA's Environment and Transport Board into the letter to the Prime Minister and the Leader of the Opposition.

Finally, Council asks the Chief Executive to write to all schools in the Borough asking them to require coach and bus operators that they use for school trips etc to adhere to the provisions set out in the Tyred campaign. Council should also ask officers to look at our own procurement procedures with a view to inserting an appropriate clause in any contracts with commercial operators and to also ensure that this standard applies to our own vehicle fleet.

## 13 Notice of Opposition Business

*(time limit 30 minutes)*

### Motion 1

Councillor H Gloster to MOVE and Councillor Harkness to SECOND:

#### Addressing Mental Ill-Health in Schools

This Council notes that:

In March 2016 the Department of Education produced advice for school staff titled 'Mental Health and Behaviour in Schools'

- This guidance identified that:
  1. Approximately 10% of 5-16 year-olds have a clinically diagnosed mental health disorder.
  2. A further 15% of 5-16 year-olds have problems that put them at risk of developing mental health problems.
- Recent calls from government have called for more work to be done on

supporting young people in schools with mental health difficulties and also possibly including this as an assessed component of future inspection regimes.

Council welcomes the:

- Recent plan adopted by Oldham's Health and Wellbeing Board to transform the borough's Child and Adolescent Mental Health Services (CAMHS) by employing additional staff to bring down waiting times to six weeks.
- Employment of a specialist mental health school advisor.

Council believes that an aspiration to ensure positive mental health and well-being in the students and staff of all of our academies, colleges and schools should be a high priority, and that we should support them to each have:

- an appropriate strategy in place
- a designated Mental Health Lead to coordinate, and monitor, the delivery of that strategy
- Mental health First Aiders in each academic year group to provide first-hand immediate support
- Mental health Peer Mentors where appropriate
- Access to mindfulness and similar programmes
- Access to professional Counsellors in the secondary and tertiary sectors

The strategy of every educational establishment should focus on:

- Promoting positive mental health in all students and staff
- Training staff and peer mentors so they are aware of common mental health conditions; the signs of, and risk factors for, mental ill-health; how they might support students in crisis or otherwise in need; and the support services available to these students and their families
- Promoting self-help strategies and online resources (such as those relating to personal resilience and mindfulness) to students and staff to enable them to better manage their own mental health

Council resolves to ask the Lead Cabinet Member(s) to work with the Health and Well-being Board to determine how these aspirations can be made a reality, and provide a report back to full Council on progress made within 12 months.

## Motion 2

Councillor Sykes to MOVE and Councillor C Gloster to SECOND:

### Tackling 'Problem' and Underage Gambling

Council notes that:

- The UK has the largest regulated online gambling market in the world, generating approximately £4.7 billion in gross gambling yield per annum.
- The Gambling Commission is responsible for regulating this market.
- There are an estimated 7 million on-line gambling accounts, with almost one in five gamblers now playing on-line.
- This trend is moving upwards as more people possess smart phones and internet connectivity speeds continue to improve.
- The Gambling Commission estimates that on-line gambling will generate 50% of all gross gambling yield by the end of the decade, up from 34%.
- Most people who gamble do so for enjoyment and without developing a 'problem'; however, according to GambleAware, there are an estimated 430,000 'problem' gamblers. Typically 'problem' gamblers stake more money than they can afford and become addicted to the activity. Consequently they often suffer higher levels of

physical and mental illness, debt problems, relationship and family breakdowns, substance misuse and criminality.

- It is estimated that the cost to the public purse of supporting 'problem' gamblers could be up to £1.2 billion per annum, yet, according to GambleAware, only 2% are receiving treatment.
- As on-line gambling is out of sight, carried out away from licensed premises where trained staff can intervene, it is anticipated that there will become more 'problem' gamblers and more young people gambling.
- Despite their public health duties, Councils are not classed as 'responsible authorities' for addressing 'problem' gambling under the Gambling Act of 2005.

Council believes that:

- With the rise of on-line gambling, further action needs to be taken by the Government, by the Gambling Commission and by the gambling industry to ensure that vulnerable persons, such as 'problem' gamblers and young people gambling, are provided with additional safeguards.
- Local health authorities should be provided with adequate additional funding by central government to provide treatment to 'problem' gamblers
- Local authorities should be regarded as 'responsible authorities' in supporting 'problem' gamblers and young people gambling, given their public health duties and adequate additional funding should be made available from central government for them to do so.
- Schools, colleges and youth centres can also play a big part in educating young people about gambling.

Council welcomes:

- The Government's recent decision to reduce the maximum stake per play at Fixed Odds Betting Terminals to £2 in response to public concerns and those raised by politicians from all parties.
- The Gambling Commission Review of March 2018 which recommends further safeguards for vulnerable customers gambling on-line (namely the age verification of customers, identifying customer gambling behaviour that is 'problematic' and interacting with them to address this, and making the terms and conditions of gambling services more transparent) and identifies issues awaiting review (particularly whether gambling on credit should be prohibited).

Council resolves to:

- Ask the Chief Executive to write to:
  - The Gambling Commission to urge it to work as quickly as possible to implement the policy recommendations identified in Section 1.18 of the March 2018 Review, and to progress the areas of further work identified in Section 1.19 of the Review, particularly that relating to gambling on credit.
  - The Secretary of State for Local Government requesting the Minister recognise that local authorities should be regarded as 'responsible authorities' in addressing 'problem' or under-age gambling in their areas and provided with adequate additional government funding to enable them to do so.
  - The Secretary of State for Health requesting the Minister provide adequate additional funding to local health authorities to provide treatment to 'problem' gamblers.
  - The Secretary of State for Education requesting that education on the dangers of gambling be included within the national curriculum and that adequate government funding be provided to state schools to enable this to take place.



- Ask the Chief Executive to send copies of these letters to our three local Members of Parliament and the Mayor of Greater Manchester and to seek their support for the Council's position.
- Ensure that information is displayed on the Council's website to 'signpost' residents with a gambling 'problem' to the providers of relevant services, such as GambleAware and the National Gambling Helpline, to support them with their addiction.
- Ensure that all schools, colleges and youth centres in the Borough are made aware of the Gambling Toolkit produced by GambleAware, which is available at <http://fastforward.org.uk/gamblingtoolkit/>
- Ask the Overview and Scrutiny Board and Licensing Committee to consult with GambleAware and other relevant parties to ensure that this Council and its partner agencies are following best practice in raising public awareness of, and effectively addressing, 'problem' and under-age gambling in this Borough.
- Ensure that the Council's Gambling Policy reflects any recommendations that results from this work by the time of its renewal in January 2019.

### Motion 3

Councillor Murphy to MOVE AND Councillor Williamson to SECOND:

#### Walk of Fame

This Council recognises that many persons of note in music, film, theatre and television have been born in the Oldham Borough or have adopted it as their home. Council notes that in Hollywood, California celebrities from the entertainment industry and associated with that place are honoured in the Walk of Fame.

This Walk comprises more than 2,600 five-pointed terrazzo and brass stars embedded in the sidewalks (pavements) of Hollywood Boulevard and surrounding streets. The stars are permanent public monuments to achievement in the entertainment industry, bearing the names of actors, musicians, directors, producers, musical and theatrical groups, fictional characters, and others. The Walk is a popular tourist destination, attracting a reported 10 million visitors each year.

Council resolves to:

- Explore the practicalities of establishing an Oldham Walk of Fame in the town centre Entertainment Quarter to honour our own local stars
- Identify external sources of funding that would support its commissioning and completion.

- 14 To note the Minutes of the following Joint Authority meetings and the relevant a spokespersons to respond to questions from Members (Pages 37 - 136)

*(time limit 8 minutes):-*

Greater Manchester Health and Social Care Partnership Board	16 <sup>th</sup> March 2018
Greater Manchester Waste Disposal Authority (GMWDA)	15 <sup>th</sup> March 2018
Transport for Greater Manchester	16 <sup>th</sup> March 2018
Greater Manchester Combined	23 <sup>rd</sup> February 2018

Authority	29 <sup>th</sup> March 2018 27 <sup>th</sup> April 2018 25 <sup>th</sup> May 2018
Police and Crime Panel	22 <sup>nd</sup> February 2018
National Park Authority	16 <sup>th</sup> March 2018

- 14 To note the Minutes of the following Partnership meetings and the relevant  
b spokespersons to respond to questions from Members (Pages 137 - 164)

*(time limit 7 minutes)*

Oldham Leadership Board	3 <sup>rd</sup> March 2018
MioCare Board	26 <sup>th</sup> March 2018
Health and Wellbeing Board	23 <sup>rd</sup> January 2018 27 <sup>th</sup> March 2018

- 15 Update on Actions from Council (Pages 165 - 194)
- 16 Overview and Scrutiny Annual Report (Pages 195 - 212)
- 17 Appointment of Independent Persons and Independent Members to the Standards Committee and the Independent Remuneration Panel

Report to follow.

**NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.**



**Carolyn Wilkins  
Chief Executive**

**PROCEDURE FOR NOTICE OF MOTIONS**  
**NO AMENDMENT**

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



Declare outcome of the VOTE

**RULE ON TIMINGS**

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

## WITH AMENDMENT

